1	BEFORE THE
2	TEXAS RACING COMMISSION
3	AUSTIN, TEXAS
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11	COMMISSION MEETING
12	AUGUST 29, 2014
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20	BE IT REMEMBERED that the above entitled matter
21	came on for hearing on the 29th day of August, 2014,
22	beginning at 10:30 A.M. at 105 West 15th Street, Room
23	120, Austin, Travis County, Texas, and the following
24	proceedings were reported by SHERRI SANTMAN FISHER,
25	Certified Shorthand Reporter for the State of Texas.

1		APPEARANCES
2		
3	Commissioners:	ROBERT SCHMIDT
4		RONALD F. EDERER
5		MIKE MARTIN
6		GLORIA HICKS
7		GARY P. ABER
8		VICKI WEINBERG
9		JOHN T. STEEN, III
10		ANN O'CONNELL
11		A. CYNTHIA LEON
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1	CHAIRMAN SCHMIDT: It's 10:30 on the 29th
2	of August and we'll call this meeting of the Texas
3	Racing Commission to order.
4	Ms. Welch, will you call roll call,
5	please?
6	MS. WELCH: Chairman Robert Schmidt?
7	CHAIRMAN SCHMIDT: Here.
8	MS. WELCH: Commissioner Ron Ederer?
9	VICE-CHAIRMAN EDERER: Here.
10	MS. WELCH: Commissioner Gloria Hicks?
11	COMMISSIONER HICKS: Here.
12	MS. WELCH: Commissioner Michael Martin?
13	COMMISSIONER MARTIN: Here.
14	MS. WELCH: Commissioner Vicki Weinberg?
15	COMMISSIONER WEINBERG: Here.
16	MS. WELCH: Commissioner Gary Aber?
17	COMMISSIONER ABER: Here.
18	MS. WELCH: Commissioner John Steen?
19	COMMISSIONER STEEN: Here.
20	MS. WELCH: Commissioner Ann O'Connell?
21	MS. O'CONNELL: Here.
22	MS. WELCH: Commissioner Cynthia Leon?
23	MS. LEON: Here.
24	CHAIRMAN SCHMIDT: It looks like we have
25	a quorum.

1 MS. WELCH: We do. CHAIRMAN SCHMIDT: Great. Great. 2 Public comment section? 3 MS. BIJANSKY: The only cards we've 4 received cited No. II, Item II, and also cited the 5 historical racing rules. So I believe they all wish to 6 7 speak on that issue. CHAIRMAN SCHMIDT: Do we have any Okay. 8 elected representatives here or State legislators 9 10 here? MS. BIJANSKY: Not that I'm aware of. 11 CHAIRMAN SCHMIDT: In order to 12 Okay. 13 minimize the impact on their day, we'd certainly take them at this time so they don't have to wait through 14 15 the meeting. 16 When we get to historical racing on the agenda, we will open the meeting to some additional 17 public comments, but only for a very limited time. As 18 you may know, the Commission has already held a formal 19 public comment hearing and accepted over 13,000 written 2.0 21 comments and petition signatures. If you have already 2.2 commented, there is no need to repeat what you have I promise you we've reviewed it and are aware of 23 your position. If you do have something new to say, 24 this will be your opportunity, but I will limit each 25

1 speaker to two minutes, and I will close the comment time after 30 minutes. 2 MR. FENNER: Mr. Chairman? 3 CHAIRMAN SCHMIDT: Yes. 4 MR. FENNER: I also wanted to clarify 5 that as we discussed, this is not a formal reopening of 6 7 the public comment period --CHAIRMAN SCHMIDT: 8 MR. FENNER: -- for the rules. 9 This is 10 just if anybody has something for the education of the chairman and the other Commissioners, this is their 11 opportunity to provide it, but we're not formally 12 reopening the comment period. 13 CHAIRMAN SCHMIDT: Thank you. Thank you 14 15 for clearing that up. General business, reports by the 16 executive director and staff regarding administrative 17 matters, budget and update -- budget and finance 18 19 update. Lane Goetsch? Lane? MS. GOETSCH: Thank you, Commissioner. 2.0 I have two items today. I have both the 21 2.2 budget update and the presentation of the LAR, the legislative appropriations request. My name is Lane 23 Goetsch, director of finance and administration for the 24 Texas Racing Commission, here to give the budget and 25

finance update.

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On pages six and seven of your agenda packet, you will find the agency's fiscal year 2014 operating budget reflecting revenue collections and expenditures through July 31st, 2014. As of that date, the agency had collected 8.54 million, or 87 percent of revenues, and expended 7.35 million, or 79 percent of budgeted expenditures. At this time the Racing Commission is in good operating condition.

If the Commissioners have any questions, I will answer them now.

CHAIRMAN SCHMIDT: Any questions?

Okay. Please go on.

MS. GOETSCH: I'll present the legislative appropriations request, giving an overview of budget and full-time position needs and major policy changes that affect those budget and full-time position needs as well as rider revisions and additions and exceptional items.

Budget and full-time position needs. The fiscal year '15 operating budget has been prepared assuming the agency will regulate, staff, and support 259 live greyhound performances, 188 live horse race days, and 2600 simulcast race days. These key assumptions are very similar to the fiscal year 2014

actual racing and wagering opportunities offered at the eight operating racetracks.

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Based on these assumptions, the staff estimates the agency will need 51.6 full-time positions or FTE's, 7.73 million in appropriated budget authority, and 1.087 million in unappropriated budget authority, for a total budget of 8,817,000 for fiscal year 2015.

Commission staff has performed a review of the agency's cash flow for 2015 based upon the racetrack annual license fee schedule that is found under Commission Rule 309.8 as well as the occupational license fee schedule that is found under Commission Rule 311.5.

Our review indicates that 8.44 million in new revenue will be generated in fiscal year '15 and that 590,000 in cash will be carried forward from fiscal year '14 to fiscal year '15. The combination of new revenue and cash carried forward will be adequate to fund the fiscal year '15 operating budget and provide an estimated ending cash balance of approximately \$210,000 to carry forward to fiscal year '16.

The agency's '16 and '17 legislative appropriations request has been prepared assuming the

agency will continue to regulate, staff, and support essentially the same number of performances and race days in each year of the biennium as in 2015.

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Based on these assumptions, it is assumed that for 2016 the agency will need 51.2 full-time positions, 7.675 million in appropriated budget authority, and 1.086 million in unappropriated budget authority, for a total budget of \$8,761,000 in budget authority. Similarly, for 2017 the agency will need 51.2 full-time positions, 7.717 million in appropriated budget authority, and 1.086 million in unappropriated budget authority, for a total budget of 8,803,000 in budget authority.

The 2016-17 legislative appropriation request, if approved, results in a biennial appropriated budget of 15.392 million and is in balance with the base reconciliation filed by the agency with the Legislative Budget Board.

Major policy changes that affect the budget. Starting in fiscal year 2015, the agency is implementing a new travel policy that will move the Commission's current travel caps for travel reimbursement expenses up to the State-approved rates for food, lodging, and mileage in fiscal years 2016 and '17.

approach. In fiscal year 2015, the travel cap will increase approximately 75 percent to account for the inflationary increases in the cost of meals, lodging, and fuel that have occurred since the last time the travel cap was adjusted. In fiscal years 2016 and '17, the travel cap will be raised an additional 25 percent, with the goal being full reimbursement of travel expenses up to the State-approved rates.

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The additional travel cost is estimated to be 48,000 in fiscal year 2015 and an additional 30,000 each in 2016 and '17 of the biennium. The additional travel cost is covered by reductions in professional fees and services.

Rider revisions and additions. The Racing Commission has submitted one new rider at the request of our director of investigations for seized funds or assets. The result is the agency's increased participation in investigations and raids conducted with local, State, and Federal law enforcement agencies in Texas on illegal racetracks.

These operations divert customers and participants away from licensed tracks and make it more difficult for an already struggling industry. Most provide unsafe racing and illegal wagering that

1 compromises legitimate racing operations. This new rider would allow the agency to 2 participate in an equitable distribution of any seized 3 funds or assets with the appropriate law enforcement 4 agencies that conducted the investigations and raids. 5 Any proceeds derived from the agency's participation in 6 7 illegal gambling investigations would be used for enforcement purposes. 8 Mr. Chairman? 9 MR. FENNER: 10 CHAIRMAN SCHMIDT: Yes. MR. FENNER: I just want to clarify. 11 Lane, you're going over into the LAR issues right now, 12 13 right? MS. GOETSCH: Yes, this is the LAR 14 15 issues. Right. 16 CHAIRMAN SCHMIDT: Yeah. Ι figured we'd take them at one time and then we'd get to 17 the next item and we'd be up to date. 18 19 MS. GOETSCH: Exceptional items. We have submitted one exceptional item that would add 2.0 21 appropriated budget authority beyond the base in the 2.2 event the Legislature reclassifies the executive director exempt position from Salary Group 2 to Salary 23 Group 3. 24 The State Auditor's Office issued Report 25

1 No. 12-708, a report on executive compensation at State agencies, dated August of 2012 that recommends the 2 agency reclassify the executive director position to 3 Salary Group 3. For the agency to be able to meet this 4 recommendation, an additional \$34,600 in appropriation 5 authority will be needed in each year of the biennium. 6 7 This concludes my overview of the Racing Commission's fiscal year 2015 operating budget and 8 2016-17 legislative appropriations request. At this 9 10 time I would be glad to answer any questions. Excellent CHAIRMAN SCHMIDT: 11 12 presentation. Any questions on either presentation? 13 Thank you very much, Ms. Goetsch. 14 Okay. Report on wagering statistics. Carol 15 Olewin? 16 MS. OLEWIN: Good morning, Mr. Chairman, 17 Commissioners. I'm Carol Olewin, pari-mutuel auditor. 18 Commissioners, pages 12 through 14 of 19 your agenda packet contain the wagering statistics 2.0 21 report for the periods of January 1st through August 2.2 17th for both 2013 and 2014. The report shows that the 2014 total wagering activity has decreased at greyhound 23 tracks by 3.7 percent and increased at horse tracks by 24 Statewide the handle has increased two 25 3.2 percent.

1 percent compared to the same time period last year. Commissioners, are there any questions 2 about the wagering statistics report? 3 CHAIRMAN SCHMIDT: Any questions at all? 4 Thank you very much, Carol. 5 Okay. Report on racetrack inspections. 6 7 Mr. Blodgett? MR. BLODGETT: Good morning, 8 Commissioners. 9 10 Commissioners, the racetrack inspection report is included in your agenda packet under the 11 general business tab. It covers a period of time of 12 June 1st, 2014, through July 31st, 2014. 13 During that period of time a total of 19 14 racetrack inspections were reported by staff. 15 outlined within your packets, these inspections were 16 conducted within the areas of veterinarian, safety and 17 security, racing, administration, and wagering at 18 19 Retama Park, Gillespie County Fair, Gulf Greyhound Park, Lone Star Park, Gulf Coast Racing, and Valley 2.0 21 Race Park. A breakdown of the inspection types 2.2 included nine scheduled inspections, six no-notice inspections, and four follow-up inspections. 23 Commissioners, at the time of this 24 25 report, one unsatisfactory inspection issue was

1	documented within your material for Gulf Greyhound Park
2	related to a photo finish light. I'm pleased to report
3	as of yesterday evening's performance at Gulf, this
4	issue was resolved by the racetrack management.
5	There are currently no unresolved issues
6	for this reporting period.
7	I'll be happy to answer any questions
8	that I could.
9	CHAIRMAN SCHMIDT: Any questions on
LO	racetrack inspections?
L1	Thank you, Mr. Blodgett.
L2	Enforcement report. Joel Speight?
L3	MR. SPEIGHT: Good morning,
L4	Commissioners. Included in your information on page 16
L5	is the current enforcement report for the period
L6	covering January 1st, 2014, to July 31st, 2014. There
L 7	are no significant items to report at this time.
L8	If you have any questions, I can answer
L9	them now.
20	CHAIRMAN SCHMIDT: Any questions at all?
21	Okay. Thank you, Joel. Thank you very
22	much.
23	Then moving on to approval of the
24	Commission's legislative appropriations request for
25	fiscal year 2016-2017 and operating budget for fiscal

1	year 2015. Ms. Goetsch has laid this item out for us.
2	Any public comment at all?
3	MS. BIJANSKY: No.
4	CHAIRMAN SCHMIDT: Any discussion at all
5	about the budget? Any concerns, questions?
6	I'll certainly entertain a motion to
7	approve the Commission's legislative appropriations
8	requests for 2016-17 and operating budget for fiscal
9	year 2015.
10	COMMISSIONER HICKS: I'll make the
11	motion.
12	CHAIRMAN SCHMIDT: Motion, Commissioner
13	Hicks.
14	COMMISSIONER MARTIN: Second.
15	CHAIRMAN SCHMIDT: Seconded, Dr. Martin.
16	If there's no further discussion, all
17	those in favor signify by saying aye.
18	COMMISSIONERS: Aye.
19	CHAIRMAN SCHMIDT: Anyone opposed?
20	Okay. That's passed.
21	Proceedings on racetracks. Allocation of
22	live race dates for horse racetracks under Commission
23	Rule 303.41 for the period beginning January 1, 2015,
24	and ending August 31st, 2016.
25	Mr. Speight, will you lay this item out

for us, please?

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MR. SPEIGHT: Yes, sir. Included in your information on pages 55 through 95 are the 2015 and 2016 horse race date calendars, the individual horse racetrack requests for live race dates, coordination forms that state all affected breed registries and racetracks concur with the race date calendars and that the calendars accurately reflect each track's request. The final supporting document are the Texas Horsemen's Partnership, the Texas Thoroughbred Association, and the Texas Quarter Horse Association communication of their support for the requested race dates.

Also in your information packets on a separate color printout are the race date calendars for 2015 and 2016 that show the horse racetracks requested race dates. So if we look at 2015, the 2015 calendar, it includes both requests for new dates in red-colored font and previously granted dates in black numbers.

Only active operating racetracks submitted requests for dates in 2015. Race days are totaled by month and by breed at the bottom of the calendar. The 2015 calendar includes a total of 186 live race days. This is the same number of Thoroughbred and Quarter Horse race days that were in the 2014 calendar.

There are some minor adjustments in the race date requests. One would be Lone Star Park will run every Sunday and eliminate all but four Thursdays to take advantage of more revenue, handle, and attendance on Sundays. Sam Houston 2015 requested race dates show an additional week between the Thoroughbred and Quarter Horse meets. This additional time is welcomed by the horsemen.

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Looking now at the 2016 calendar, no race dates for 2016 have been previously granted.

Therefore, the 2016 calendar shows only requests for new dates. The calendar also shows new dates requested by two racetracks, Laredo Downs and Valle de los

Tesoros, that are not operating and have no facilities. However, staff has not included the actual request in the packets and is recommending at this time the Commission only consider the request from active operating racetracks. Those requests have support of the horsemen and the breed organizations.

Staff recommends approval of the requests for the 2015 and 2016 race dates made by Lone Star Park, Sam Houston Race Park, Retama Park, and Gillespie County Fair. Staff recommends tabling the requests for Laredo Downs and Valle de los Tesoros until the next Commission meeting.

1 CHAIRMAN SCHMIDT: Thank you, Joel. Do we have anyone from the racetracks who 2 would like to speak? I think Steve Ross -- Mr. Ross 3 from Retama? 4 MR. ROSS: I'm just really here to --5 CHAIRMAN SCHMIDT: To answer questions? 6 7 MR. ROSS: I think he laid it out as good as I've ever heard it laid out. We are applying for 8 very similar dates, Thoroughbred dates, similar to what 9 10 we're doing this year starting the Friday after Labor Day, going through the last Saturday in November. And 11 then our 2016 Quarter Horse dates are very similar to 12 what we've done in the past of the Friday prior to the 13 Belmont Stakes and then for 10 weeks until the first --14 15 or in that case it will be the second Saturday, I 16 think, in August, a very similar schedule. So I'm happy to answer any questions. 17 CHAIRMAN SCHMIDT: Any questions of 18 Mr. Ross? 19 Okay. Any further discussion by the 20 21 Commission? 2.2 I'll certainly entertain a motion to approve the race dates as requested by the currently 23 racing tracks, the live tracks, Lone Star Park, Retama 24 25 Park, Sam Houston Race Park, and Gillespie County Fair,

1	as shown on the calendars of pages 56 and 57 of our
2	packet.
3	Is there a motion?
4	COMMISSIONER MARTIN: I make a motion.
5	CHAIRMAN SCHMIDT: Motion, Dr. Martin.
6	VICE-CHAIRMAN EDERER: I'll second.
7	CHAIRMAN SCHMIDT: Second, Vice-Chair
8	Ederer.
9	Any further discussion?
10	All those in favor signify by saying
11	aye.
12	COMMISSIONERS: Aye.
13	CHAIRMAN SCHMIDT: Anyone opposed?
14	Okay. And do we need a motion to table
15	or do we just not act on it?
16	MR. FENNER: The remaining
17	CHAIRMAN SCHMIDT: Dates.
18	MR. FENNER: Sure, we can that's a
19	good idea, sir, a motion to table the remaining
20	application requests for race dates that haven't been
21	acted on by you.
22	CHAIRMAN SCHMIDT: Okay. I'll certainly
23	entertain a motion to table the remaining requests for
24	race dates that have not been approved.
25	VICE-CHAIRMAN EDERER: I'll make the

1	motion to table.
2	COMMISSIONER HICKS: Second.
3	CHAIRMAN SCHMIDT: A motion by Vice-Chair
4	Ederer, seconded by Commissioner Hicks.
5	All those in favor signify by saying
6	aye.
7	COMMISSIONERS: Aye.
8	CHAIRMAN SCHMIDT: Anyone opposed?
9	Okay. Those also passed.
LO	Allocation of race dates for greyhound
L1	racetracks under Commission Rule 303.41 for the period
L2	beginning January 1st, 2015, and ending August 31st,
L3	2016.
L4	Mr. Speight, can you lay that out for us
L5	as well?
L6	MR. SPEIGHT: Sure can, sir.
L7	Included in your information on pages 96
L8	through 103 is the 2015 greyhound race date calendar,
L9	Gulf Greyhound Park's request for live race dates, and
20	coordination forms stating Gulf Coast Racing
21	Association supports the race date calendar and that
22	the calendars accurately reflect Gulf Greyhound Park's
23	requested race dates.
24	On a separately included color printout
25	is the race date calendar for 2015 that shows Gulf

1	Greyhound Park's requested race dates. It also
2	includes one race date for Valley Race Park previously
3	granted. Race days are totaled by month for both
4	matinee and evening performances at the bottom of the
5	calendar. The 2015 calendar reflects a total of 255
6	performances requested.
7	Staff recommends approval of the request
8	for 2015 race dates made by Gulf Greyhound Park.
9	CHAIRMAN SCHMIDT: Is there any public
10	comment?
11	Any comment by the Commission?
12	Okay. I'll certainly entertain a motion
13	to approve the race dates as requested by Gulf
14	Greyhound Park and as shown on the calendar in our
15	packet page 97.
16	COMMISSIONER HICKS: I make the motion.
17	CHAIRMAN SCHMIDT: A motion by
18	Commissioner Hicks.
19	COMMISSIONER WEINBERG: I'll second.
20	CHAIRMAN SCHMIDT: Seconded by
21	Commissioner Weinberg.
22	All those in favor signify by saying
23	aye.
24	COMMISSIONERS: Aye.
25	CHAIRMAN SCHMIDT: Anyone opposed?

1	That's also approved.	
2	Item C, request by Saddle Brook Park	
3	MR. FENNER: Mr. Chairman?	
4	CHAIRMAN SCHMIDT: Yes.	
5	MR. FENNER: To be consistent, Gulf Coas	t
6	Racing did have some requests for race dates in 2016.	
7	Isn't that correct, Joel?	
8	Do you want to table those?	
9	CHAIRMAN SCHMIDT: Sure. I missed that.	
10	I apologize. Yeah.	
11	MR. SPEIGHT: Not for 2016, no, there	
12	weren't.	
13	MR. FENNER: Can I get clarification fro	m
14	Mr. Moltz?	
15	MR. MOLTZ: I'm sorry, Mark. I couldn't	
16	hear you.	
17	MR. FENNER: Do you have a pending race	
18	date request for Gulf Coast Racing?	
19	MR. MOLTZ: Yes, for August of 2016. It	
20	did not make it into the agenda package.	
21	MR. FENNER: We would like to table that	
22	as well.	
23	CHAIRMAN SCHMIDT: Okay. Is there a	
24	motion to	
25	COMMISSIONER MARTIN: I make a motion to)

table it. 1 COMMISSIONER STEEN: Second. 2 CHAIRMAN SCHMIDT: Seconded by 3 Commissioner Steen. 4 All those in favor signify by saying 5 6 aye. 7 COMMISSIONERS: Aye. CHAIRMAN SCHMIDT: Anyone opposed? 8 9 Moving forward, Item C, request by 10 Saddle Brook Park to designate an application period -an application period for the race dates under Rule 11 303.41. 12 Mark, can you lay that item out? 13 MR. FENNER: Yes, sir. 14 Mr. Newby, on behalf of Saddle Brook 15 16 Park, has requested that the Commission designate an application period for which it will accept race dates 17 during the fourth quarter of calendar year 2016. 18 was authorized under Commission Rule 303.41. 19 approve the request to open an application period, then 2.0 we will notify all the racetracks of it and they will 21 2.2 have at least 30 days in which to apply for race dates during that period. 23 CHAIRMAN SCHMIDT: Thank you, Mark. 24 25 Mr. Johnsen would like to speak.

1	Corey, are you available? Welcome back
2	to Texas.
3	MR. JOHNSEN: Thank you. Mr. Chairman,
4	members of the Commission, I'm Corey Johnsen. I'm a
5	part owner of Saddle Brook Park and I'm here on behalf
6	of that organization.
7	As Mark said, we would request that the
8	Commission open up an application period for race dates
9	for October to December 2016 and I'm here to answer any
10	questions you might have on that.
11	CHAIRMAN SCHMIDT: Anyone have any
12	questions from the Commission?
13	Okay. Thank you, Corey. Thank you very
14	much.
15	Any additional public comment we do not
16	have.
17	Again, I would emphasize, this is not a
18	race date. This is an application period. So I'd
19	certainly entertain a motion to approve Saddle Brook
20	Park's request to open an application period for live
21	race dates in October through December of 2016.
22	COMMISSIONER ABER: I make that motion.
23	CHAIRMAN SCHMIDT: A motion per
24	Dr. Aber.
25	COMMISSIONER MARTIN: Second.

1 CHAIRMAN SCHMIDT: Seconded by Dr. Martin. 2 All those in favor signify by saying 3 4 aye. COMMISSIONERS: 5 Aye. CHAIRMAN SCHMIDT: Anyone opposed? 6 7 Okay. That item is also approved. Moving on to Item D, review and renewal 8 of inactive racetrack licenses under Commission Rule 9 309.52. We'll deal with Laredo Downs, Laredo Race 10 Park, Longhorn Downs, and Manor Downs. 11 12 Mr. Fenner, can you lay this item out for us, please? 13 Yes, sir. 14 MR. FENNER: The most recent sunset bill affecting the 15 16 Texas Racing Act amended the act to require the Commission to review inactive racetrack licenses each 17 year and to either designate the license as active, to 18 renew it as inactive, or to refuse to renew it, which 19 would require a referral to the State Office of 2.0 21 Administrative Hearings. 2.2 In conducting its review, the Commission needs to consider the license holder's financial 23 stability, its ability to conduct live racing, its 24 25 ability to construct and maintain a racetrack facility,

1 and other good faith efforts to conduct live racing, plus other necessary factors considered in the original 2 issuance of the license. And we have in our rule 3 established factors to be considered in determining 4 whether or not good faith efforts have been 5 demonstrated and, in fact, the application form for 6 renewal follows the rule in setting out what those 7 factors and criteria are. 8 So at this point I would -- I'm available 9 10 to answer any questions, but it's up to the license holders to come up and explain their application. 11 Thank you. 12 CHAIRMAN SCHMIDT: Okay. Any questions of Mr. Fenner? 13 Let's move forward first with Mr. Moltz 14 for Laredo Downs. 15 MR. MOLTZ: Good morning, Commissioners, 16 Chairman. 17 First I would like to basically say that 18 we did file an application for renewal. It goes into 19 some detail. And we stand by that application and I 2.0 won't repeat everything in there. We believe it meets 21 the criteria for renewal and request that it be 2.2 renewed. But I would like to take this opportunity to 23 go a little further than that. 24 25 I came before you all a few meetings

back, two or three meetings back, basically informing
the Commission that Laredo Downs, along with other
tracks with a relationship in the ownership, were going
to be coming before you all with plans to move forward
with various activities which ultimately would include
live racing.

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Later that same meeting, Mr. Chairman, the chairman appointed an advisory committee on pari-mutuel wagering. And then that started -- those meetings were occurring and it became obvious that the landscape may change a little bit depending on if and when rulemaking occurred. And so those plans were -- I won't say put on hold, but they were kind of set aside for their scope.

The plans never did -- never were contingent on any rulemaking or any changes. Let me make that clear. But what happens later in this meeting, I suspect, will have an impact on, let me say, the scope and the timing and things like that of these plans.

So I'm kind of back here saying what I told you last time, or a few meetings ago, but under perhaps different circumstances, that we do have plans for Laredo Downs to move forward. It will include another track, probably in McAllen, as far as part of

1 an overall plan to -- our tracks, my clients, believe they have come up with a way to make these things 2 profitable and that was with or without this 3 rulemaking. But that would certainly enhance it and 4 change some of the designs and things like that. 5 So that's where that is, that whichever 6 7 way the rulemaking goes, we will be back. How the rulemaking goes will depend on the scope and what that 8 exactly looks like. So that is our plan going 9 10 forward. We would have been here previously except it's hard to design facilities when you don't know 11 exactly what's going in those facilities, so it was 12 13 kind of put on hold. I'd be welcome to answer any questions --14 or happy to answer any questions that anyone may have. 15 16 CHAIRMAN SCHMIDT: Any questions of Mr. Moltz? 17 MS. O'CONNELL: I have a question. 18 CHAIRMAN SCHMIDT: Go ahead. 19 MR. MOLTZ: Yes, ma'am. 2.0 21 MS. O'CONNELL: Do you have a property 2.2 interest or a leasehold on your license location? There is a -- there's no MR. MOLTZ: 23 ownership or leasehold in Webb County, no, ma'am, which 24 is Laredo. 25

MS. O'CONNELL: I have a question then for the general counsel. And that is, I'm under the impression that a racing license holder has to keep a property interest on the license location, that the licenses are location specific. And I do have some concerns that that requirement has lapsed for this license holder. And I want to make sure that we are applying the rules to all of the license holders fairly and consistently. I assume the other license holders -- I've not seen any evidence that they have an issue with this and I'm sure that's costing them. It's a cost of their business to maintain that requirement.

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So I just want to ask, what status does that put the license in? Does the license fail by not upholding that requirement? Is that a requirement that is curable? If the license holder comes to us later and wants to move the location, are we even able to do that if there is no location to move? I just have a lot of questions about that.

MR. FENNER: Yes, Commissioner. Licenses are indeed location specific, and the failure of a license holder to maintain its location has caused a great deal of problems in the past for this agency. And you may remember that Longhorn Downs for several years had no location and trying to find a new location

1 took a long time and it was a very big problem for us.

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In this case, the rule regarding renewal of an inactive license specifically identifies that the failure of an inactive racetrack holder -- license holder to comply with -- no, to maintain the ownership or leasehold interest in the real property of the designated location is a factor that demonstrates that renewal may not be in the best interest of the public or the racing industry.

So if you were to elect to refer this to SOAH for nonrenewal hearings, then this would be something that we would point to very clearly as demonstrating that renewal is not in the best interest of the public.

But there's no single factor that requires you to not renew the license. It's really at the election of the Commission whether you want to take that action or not.

MS. O'CONNELL: So in the Longhorn Downs example from the past years, was that licensee allowed to -- I guess they moved their location. They did not cure it? Or how did that play out?

MR. FENNER: They ultimately moved their location to Creedmoor, which is just southeast of Austin.

1 MS. O'CONNELL: But prior to that they didn't cure it in order to meet the -- to move it? 2 MR. FENNER: They made a couple of failed 3 attempts to move it before. Once they tried to move it 4 to Pflugerville and that was rejected, or failed 5 anyway. And then on another attempt to try to sell it 6 7 and move it to -- I believe it was Lancaster, just south of Dallas, and that was a failed effort as well. 8 9 MS. O'CONNELL: Are you all able to cure 10 that, to get another leasehold to get it into compliance? 11 Well, let me tell you two MR. MOLTZ: 12 13 things. First, there is a site that Laredo Downs has an option on in Tarrant County. There is a site and 14 they have -- as far as business advantage, they have 15 obtained an option. But it is not in Webb County. 16 Now, with respect to could they come up 17 with a site in Webb County, I'm sure they could. 18 19 fact, one of the primary principals in Laredo Downs informed me yesterday that he owns 12,000 acres about a 2.0 21 mile down the road which is basically identical 2.2 property. If you want 200 acres that looks just like what the site was, you know, a mile down the road, we 23 can put it there. 24 But the bottom line is that that really 25

doesn't make any sense because with the status of the horse racing industry, the optimism with regard to two racetracks in Laredo has sort of waned and that the decision was made to not have two racetracks in Webb County. Laredo Race Park is also there, or at least the license is there. So one would have to move.

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And Laredo Downs is looking at doing that, has a site, and where we are now is finalizing the plans for that application and the designs and things like that. So we do have a site. It's just not the original site. And it's actually not in the same county.

MS. O'CONNELL: And I did see that in your application. It just puts us in a bind because that's not, you know, something that is listed anywhere as a substitute or an alternative. So it puts us in a little bit of a bad position to allow you to -- to not require you to meet the requirements that all of the other racetrack holders are meeting. I mean, I realize -- I hear what you're saying, but it does create a -- put us in a little bit of a bind.

MR. MOLTZ: Hopefully, in the relatively near future, this issue will go away when we move forward with the proposal to remedy the situation.

MR. FENNER: May I ask a question?

1 Mr. Moltz, is the original site still available? 2 I don't know the answer to MR. MOLTZ: 3 that, Mr. Fenner. I don't know. 4 CHAIRMAN SCHMIDT: I think it is also, I 5 think, understood by the Commission, Mr. Moltz, that 6 7 were we to vote to renew your inactive license, we're doing so under the assumption that it's in Laredo and 8 we're making no promises, implied or unimplied or in 9 10 any way, that a site in Tarrant or Parker would be approved. 11 MR. MOLTZ: I understand. 12 CHAIRMAN SCHMIDT: Any further questions 13 of Mr. Moltz? 14 Okay. Ms. Young for Laredo Race Downs? 15 16 Thank you, Mr. Moltz. MS. YOUNG: Good morning, Commissioners. 17 My name is Andrea Young. I'm here in my capacity as 18 the president of Laredo Race Park this morning to 19 request that you approve our application for renewal of 2.0 21 our license in Laredo. Our letter that we submitted in the 2.2 packet is fairly detailed. Hopefully you've had a 23 chance to review it. There are a number of criteria 24 just like you guys were now considering with the 25

previous stakeholder. We believe we clearly meet this criteria.

In addition to our license in Laredo, we also operate Sam Houston Race Park in Houston and Valley Race Park in Harlingen. I think through our operations there over the last number of years, we clearly demonstrate that we meet the financial stability requirements, the ability to conduct live racing, and the ability to construct and maintain a racing facility once we believe the economic outlook improves.

Also outlined are other good faith efforts that we have taken in our letter. We have pursued regulatory changes to improve the economics overall in racing. We'll continue to do that for the indefinite future. We continue to maintain rights to a piece of land on Mines Road in Webb County, along with appropriate zoning, and have made timely payments as requested by the Racing Commission.

I'm happy to answer any questions you might have.

CHAIRMAN SCHMIDT: Any questions of

23 Mrs. Young?

Okay. Thank you, Andrea. Thank you very

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1 MS. YOUNG: Thank you. CHAIRMAN SCHMIDT: Item D-3, Longhorn 2 Downs, we'll have two separate speakers. 3 Mr. Brown, if you'll speak to us on 4 behalf of KTAGS Holding Company, please. 5 Good morning, Mr. Chairman MR. BROWN: 6 7 and Commissioners. Bryan Brown representing KTAGS Downs Holding Company, LLC. 8 We have outlined in our application for 9 renewal our satisfaction of the rule criteria. 10 couple of highlights I'd like to point out in the 11 application. We closed quite some time ago on a 12 148-acre tract in Creedmoor. We paid cash for that 13 tract and have maintained that ownership consistently 14 15 since. In addition to that, we've maintained a 16 close relationship with Robert Wilhite, the mayor, and 17 appear to have very good support in the community, 18 which I think was pointed out earlier, sometimes that 19 support hasn't been there for us in this area. 2.0 21 In addition to that, we continue to have 2.2 the full support financially of Cliff Thomas. demonstrated to the Commission, by providing 23

information on his financial capability, more than

enough funding available for the project once we get

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1 going. It's well-known we've been hamstrung by 2 court action both in Dallas and in Houston. 3 It's outlined in great detail in the application. One thing 4 to update the Court -- excuse me, the Commission, the 5 Court, the Supreme Court, has requested briefs in 6 7 relation to our Houston case. That came out on Saturday. And those briefs would deal with releasing 8 9 the stock of Longhorn Downs out of the Court registry. 10 So more detail than you'd ever want in the application, but I'd be happy to answer any 11 questions you may have. 12 CHAIRMAN SCHMIDT: Any questions of 13 Mr. Brown? 14 Okay. A complex situation. Thank you, 15 16 sir. MR. BROWN: I would say so. Thank you 17 very much. 18 19 CHAIRMAN SCHMIDT: Mr. Carr, Dallas City Limits? Welcome back. 2.0 21 MR. CARR: Mr. Chairman, Commissioners, 2.2 my name is Snapper Carr. I'm an attorney representing Dallas City Limits. 23 You all are well aware of the history and 24 the litigation that has occurred with regards to this 25

1 particular license. This is one of probably a few times we get to come before you and say that we're in 2 agreement with Mr. Brown's statement of we would 3 support renewal of this license. Both parties that are 4 in litigation, I think it's clearly evident, have the 5 financial wherewithal and the resources to move forward 6 7 on a track and then move towards live racing once we get title cleared up. 8 One -- only one note I would make to 9 10 Mr. Brown's comments is that, yes, the Supreme Court has asked for briefing, although they have not accepted 11 That's a preliminary step, of course. 12 the case. this juncture Dallas City Limits has proceeded to win 13 at every turn and at the appellate level. And we look 14 15 forward to having this cleared so that we can move forward. 16 CHAIRMAN SCHMIDT: Any questions of 17 Mr. Carr? 18 Thank you, sir. 19 Okay. And then Manor Downs. Is Howard -- is 20 anyone here to speak for Manor Downs? 21 2.2 Howard, welcome. MR. PHILLIPS: Thank you. Mr. Chairman, 23 Commissioners, I'm glad to report I received a new left 24 knee and I'm assured it's going to be okay eventually. 25

1	As you know, we have a facility and an
2	existing racetrack and we have continued to spend the
3	funds and take the necessary actions to keep that track
4	in what I consider a next-to-ready condition. Our
5	audited financial statements which are on file with the
6	Commission and available to the public will show that
7	we expended over \$500,000 last calendar year in doing
8	this and we continue to do so now. So we'd request
9	that we be given an inactive license renewal.
10	I'd be glad to answer any questions.
11	CHAIRMAN SCHMIDT: Any questions from the
12	Commissioners?
13	Thank you for coming up here, sir.
14	Appreciate it.
15	MR. PHILLIPS: Thank you.
16	CHAIRMAN SCHMIDT: Any other public
17	comment?
18	Okay. Any comments from the
19	Commissioners?
20	VICE-CHAIRMAN EDERER: I have a
21	question. As far as Laredo Downs is concerned, can it
22	be tabled? It doesn't have to be taken up at this
23	time, is what I'm saying, and table it until the next
24	meeting until they can clarify their land position.
25	MR. FENNER: Yes, sir, you can do that.

1	There's no requirement that you act on it at this
2	meeting.
3	VICE-CHAIRMAN EDERER: Thank you.
4	CHAIRMAN SCHMIDT: Any other questions or
5	comments?
6	Any motion to be made?
7	COMMISSIONER ABER: I would make a motion
8	to table it, to table to the next meeting.
9	VICE-CHAIRMAN EDERER: Laredo Downs?
10	COMMISSIONER ABER: Laredo Downs.
11	CHAIRMAN SCHMIDT: And go forward with
12	the other three?
13	COMMISSIONER ABER: Yeah, go forward with
14	the other three.
15	MS. O'CONNELL: Is the purpose of tabling
16	to clarify the land at the license location or
17	elsewhere?
18	VICE-CHAIRMAN EDERER: So that they will
19	meet the criteria for the application in response to
20	your questions.
21	MS. O'CONNELL: Okay.
22	VICE-CHAIRMAN EDERER: And in response to
23	your questions.
24	CHAIRMAN SCHMIDT: So just so I
25	understand, the motion has been made by Commissioner

1 Dr. Aber and seconded by Vice-Chair Ederer to table the application for Laredo Downs, but is it to approve the 2 other three? 3 VICE-CHAIRMAN EDERER: 4 CHAIRMAN SCHMIDT: Okay. To approve 5 Laredo Race Park, Longhorn Downs, and Manor Downs. 6 There's been a motion that's been made 7 and seconded. 8 Any further discussion? 9 10 All those in favor signify by saying 11 aye. COMMISSIONERS: 12 Aye. CHAIRMAN SCHMIDT: Anyone opposed? 13 Okay. I would -- just a comment from the 14 15 I think the period has been one of great flux for these inactive tracks; and were the landscape to 16 change, I think the Commission is going to look at 17 these inactive licenses in a much more rigorous way at 18 19 the time of the next renewal period, just as a way of comment. 2.0 21 Okay. Item E, ownership and management 2.2 review of Gulf Coast Racing's active racetrack license under Commission Rule 309.53. 23 Mr. Fenner, can you lay this item out for 24 25 us, please, sir?

MR. FENNER: Yes, sir.

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The 6.06 Subsection (k) of the Racing Act requires the Commission to review the ownership and management of active racetrack licenses every five years. And when it passed Rule 309.53, it also set the schedule for when those renewal reviews — or ownership and management reviews would take place. The license of Gulf Coast Racing is subject to review this year.

Now, as part of that process, staff does a review of the management, concession, and tote contracts. We review the security plan. We review the backgrounds also of everybody owning five percent or more as well as the officers and directors of the racetrack.

We have done that and we have prepared a report to you that begins on page 134 of your packet that describes our findings.

In summary, the ownership and management, these people are qualified and none of them have anything in their background that would disqualify them from owning the license or serving on the board. We reviewed the security plan and it is satisfactory. The tote contract and management contract are the same as were approved by the Commission previously. We've provided you copies of the financial documents provided

1 by the racetrack. And we've also reviewed the results of 2 various investigations and inspections. We've found 3 only three minor technical violations of the 4 Commission's rules in the past five years and those 5 were all resolved in a timely fashion. There's no 6 7 pending investigations or administrative penalties involving Gulf Coast Racing. 8 So at the conclusion of a review, you can 9 10 take any action that's authorized under the act; and if you don't have anything that you want to do, then the 11 other thing to do is just schedule the next review. 12 Since it's every five years, the next review would be 13 scheduled for 2019. 14 15 CHAIRMAN SCHMIDT: Thank you. 16 Any questions of Mr. Fenner? Thank you for that update, sir. 17 Okay. Any public comment? 18 Mr. Moltz is available to testify if 19 needed. 2.0 21 Any discussion by the Commissioners? 2.2 Okay. If there is none, I'll certainly entertain a motion to schedule the next ownership and 23 management review of Gulf Coast Racing for 2019. 24 Is there a motion? 25

1	COMMISSIONER HICKS: I make the motion.
2	CHAIRMAN SCHMIDT: A motion by
3	Mrs. Hicks, seconded by Dr. Martin.
4	All those in favor signify by saying
5	aye.
6	COMMISSIONERS: Aye.
7	CHAIRMAN SCHMIDT: No one opposes?
8	Okay. It's unanimous.
9	Proceedings on occupational licenses.
10	This is really, I guess, an appeal, the proposal for
11	decision in SOAH No. 476-14-3075 regarding the appeal
12	of Anna Marie Crowson from Stewards' Ruling Lone Star
13	Park 2946.
14	Ms. Bijansky, can you bring us up to date
15	on this?
16	MS. BIJANSKY: Yes.
17	Mr. Chairman, Commissioners, good
18	morning. I'm here to present for final action the case
19	against Anna Marie Crowson for five Clenbuterol
20	positives in four horses at Lone Star Park in October
21	and November of last year.
22	Before I do, I have two preliminary
23	matters to address. First, I received a motion for
24	continuance from Ms. Crowson's attorneys yesterday.
25	I've got a handout of some additional materials

including that motion that I'm going to hand out now.

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The motion for continuance is the first page of the packet. Although you do have the ability to grant the continuance if you choose, I believe the information I'm going to be presenting will show that it's not warranted.

Second, I know it's been quite awhile since the Commission has had a case like this before it, so I'd like to take just a couple of minutes to walk you through the disciplinary process. And I've made a handout that's on the second page of that packet that kind of details the process. I'm focusing on a drug positive case because, of course, that's what we're looking at here today, but it's essentially the same process for most disciplinary matters that may come before you.

As you know, after a race, at least the top two finishers are drug tested; and if anything comes back positive, it's assigned to an investigator and the licensee is given an opportunity to request a split sample.

If the split comes back positive or the trainer has waived the testing, the case then goes to the stewards to be set for a hearing. The hearing notice indicates the expected penalty and the licensee

has an opportunity to accept it without going to a
hearing. If the offer is accepted, the stewards issue
a ruling and that's the end of the case. If the offer
is not accepted, the hearing goes forward. The
licensee has the opportunity to be represented by
counsel and can bring whatever evidence and witnesses
they want within reason like a regular trial.

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After the stewards -- after the hearing, the stewards issue their ruling. If the ruling isn't appealed, that's the end of the case. If it is appealed, it goes to the State Office of Administrative Hearings, which we abbreviate as SOAH. SOAH employs administrative law judges, ALJ's, who hear cases from a variety of regulatory agencies. The licensee can also ask for a stay of any suspension that the stewards impose. That request goes to the executive director and it's his decision.

The SOAH hearing is similar to the stewards' hearing, with a couple of key differences. It's a bit more formal; and instead of entirely coming to their own conclusions about the facts and the appropriate penalty, the ALJ is tasked with deciding whether the stewards' ruling was clearly in error. So even if the ALJ would have decided it differently, if they can't say that the stewards were clearly wrong,

the ruling should be upheld.

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The ALJ has 60 days to rule on the case and they issue what's called a proposal for decision or PFD. And it's called a proposal for decision because you all have the final decision. They just make a proposal. There are timelines for certain optional filings between the issue of a PFD and before it comes to the Commission; but assuming nothing is filed within those time periods, the case then goes on the Commission's next agenda for final action. In the handout, I put the word "final" in quotes because it can still be appealed up through the courts, but we'll get to that.

So when a PFD comes before you for final action, you have the option to accept the ALJ's recommendation or to modify it within certain parameters. If you rule in favor of a licensee, undoing the stewards' action against them, that's the end of the case. If you rule against the licensee, he or she can then appeal to District Court and potentially all the way up through the court system.

So that's the usual process. What we have before us today is a little different. In this case, Clenbuterol was found above the legal limit in four of Anna Marie Crowson's horses on two race dates

totaling five positives, four on one day of trials and one of the same horses again in the final.

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Back in February we had the stewards' hearing where she was represented by counsel, a New Mexico attorney named Cody Kelly, and the stewards ruled against her. The ruling starts on page 139 of the main meeting packet.

Ms. Crowson appealed that ruling and requested a stay of a 60-day suspension. That's on page 144 of the materials. And Mr. Trout granted her a six-month stay on March 6th. And the case was scheduled for a hearing at SOAH on June 11th.

I would note that in their request for the stay, their basis was -- and this is on the third page of the additional handout I gave you -- was to obtain -- they wanted to obtain additional information from the drug testing lab about a defense theory that they had in mind. That was back on March 4th. They've never requested that additional information.

We sent the hearing notice to Ms. Crowson and to her attorney for that SOAH hearing that took place in June. Neither Ms. Crowson nor anybody representing her showed up for that hearing. On June 23rd the ALJ dismissed the case and sent it back to the agency for final action on a default basis.

So instead of a proposal for decision, we have the ALJ's order dismissing the case and sending it back to the agency to be handled as a default. That could potentially be handled, I think, by Mr. Trout. We don't have any rules explaining what a default -- how a default proceeding should be addressed, so I'm bringing it before you today kind of out of an abundance of caution.

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The ALJ's order is page 153 of the meeting materials. A copy of it also went to Ms. Crowson and her attorney. I haven't heard from them and they didn't file anything further until this week. I did send them, by mail, a copy of the proposed order that I included in the materials; and when that meeting was canceled on I believe it was August 8th, I sent Mr. Kelly an e-mail letting him know that the meeting was canceled and that I'd let him know as soon as it had been rescheduled.

Last Thursday, when the meeting was rescheduled for today, I sent him another e-mail letting him know that it was going to be today. And that's on -- that's the fourth page of the handout I just handed out. So I've always kept him in the loop even though I wasn't even sure until I received the motion yesterday that he was still representing her.

So the matter is before you today for final action and there's a draft order in your materials beginning on page 154. I have a clean copy of the order here with the dates updated to reflect today's meeting.

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This order adopts the stewards' ruling in full with one exception. Four of Ms. Crowson's Clenbuterol positives, as I said, were in the trials and one was in the final, but she actually had a second horse of those first four that did run in the final. It placed fourth, so it wasn't tested again. But because it was disqualified from the trial, it should also have been disqualified from the final and that was overlooked in the stewards' ruling. And so currently, as it stands, the horse -- the horse would still be placed fourth and the purse would be paid out. So that horse should have been disqualified and ordered unplaced due to the positive in the trial.

Now, about the motion for continuance that Ms. Crowson's new attorney, Blake Hansen, filed yesterday. He wasn't an attorney of record in the case until he sent that motion, actually until we spoke yesterday, so I didn't know to send notices to him; but I did, as I said, notify Mr. Kelly, who's been the attorney of record throughout the case, that it was

canceled on August 12th, that it was rescheduled for today.

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So I'm not too sure what to make of their contentions in the motion that they weren't notified, that they did show up on the 12th, they didn't receive any notice of today's hearing and only heard about it sort of accidentally.

I would also note that their stated reason for requesting the continuance, which was to obtain information from the lab for their expert to evaluate, appears to be nothing more than stalling, just as they did when they used that reason to request the stay back in early March.

They've had more than enough time to explore that issue since that time and they've never even asked for the information and they didn't appear at SOAH to contest the positives. That was their opportunity to defend Ms. Crowson. It's not proper to be asking all this time later to send the case back to the stewards, as they requested, to do what they really should have done at SOAH back in June.

So again, I would ask that you deny the motion for continuance, adopt the stewards' ruling in full with that one change to the order of finish that we discussed, and I'm happy to answer any questions you

1	may have.
2	CHAIRMAN SCHMIDT: Any questions of Devon
3	or Ms. Bijansky?
4	Ms. Bijansky, just looking over these
5	Clenbuterol positives, the range is 233 to 253. Is
6	there a therapeutic range for treatment of horse asthma
7	or
8	MS. BIJANSKY: Are you referring to the
9	threshold?
LO	CHAIRMAN SCHMIDT: Yes.
L1	MS. BIJANSKY: The threshold is 140
L2	picograms per milliliter in urine.
L3	CHAIRMAN SCHMIDT: So these are almost
L 4	twice that.
L5	MS. BIJANSKY: Right.
L6	CHAIRMAN SCHMIDT: Thank you.
L7	Any other questions?
L8	Thank you, ma'am. We might call you back
L9	in just a second.
20	Is Ms. Crowson or her attorney present?
21	Okay. They're not?
22	Okay. Any discussion from the Commission
23	then?
24	I think these folks have had a lot of
25	time to present their case. I'd certainly entertain a

1	motion to deny their motion for continuance
2	VICE-CHAIRMAN EDERER: So moved.
3	CHAIRMAN SCHMIDT: and to dismiss the
4	appeal of Anna Marie Crowson and uphold the stewards'
5	ruling in full with the exception of a correction to
6	the order of finish in the 10th race at Lone Star Park
7	November 9, 2013, reflecting that the horse RC Tres
8	Times Seis was disqualified and is unplaced.
9	VICE-CHAIRMAN EDERER: So move.
10	CHAIRMAN SCHMIDT: Moved by Vice-Chair
11	Ederer, seconded by
12	COMMISSIONER ABER: I'll second.
13	CHAIRMAN SCHMIDT: Dr. Aber.
14	Any further discussion?
15	All those in favor signify by saying
16	aye.
17	COMMISSIONERS: Aye.
18	CHAIRMAN SCHMIDT: Opposed?
19	MS. O'CONNELL: Abstain.
20	CHAIRMAN SCHMIDT: Abstain. Okay.
21	Proceedings on rulemaking. Just for your
22	information, the first rule is a proposal for Rule 309,
23	Temporary License to Conduct Racing, from Saddle Brook
24	Park. I spoke with Mr. Newby earlier in the week and
25	he asked that we take this item down from today's

meeting. We'll not be discussing it. He and his team
would like some additional time to gain additional
information to present to us. So I anticipate bringing
this up at the October meeting, but it's taken down
from this one.

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Moving forward to Item B, the adoption of proposed rule amendments and new rules authorizing historical racing. As you may know, last evening the Racing Commission heard via press release that there was an effort to obtain a temporary restraining order against the Commission from bringing this item up. This restraining order request was heard in Judge Evans' court this morning in Tarrant County and denied, so we'll be moving forward.

Mr. Fenner, can you lay out the proposed amendments and bring us up to date where we stand?

MR. FENNER: Yes, sir.

Commissioners, these proposals were requested by the entire racing industry and they were published in the June 27th edition of the Texas Register for public comment. During the comment period we received over 13,000 comments, with about three quarters in favor and about one quarter against. The majority of the 13,000 comments came in the form of petitions and their signatures and most of these were

in favor and, again, some were against.

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Detailed comments came from a variety of places, including, not necessarily limited to, State Representatives, State Senators, industry groups, the City of Grand Prairie, Texas Association of Business, the Kickapoo Tribe of Texas, Grey2K USA, the Texas Baptist Christian Life Commission, First Baptist Church of Arlington, the ASPCA, the Texas Public Policy Foundation, and individual horsemen. And copies of these comments have been provided to you in a separate binder.

Commission staff also held a public comment hearing on July 17th. 18 people testified, 15 in favor and three against. Two of the three who opposed the proposal represent the bingo industry and a third represented the Texas Humane Legislation

Network. A copy of the transcript from that meeting is also in your binder. In addition to those that testified, 45 turned in comment cards, with 43 in support for the proposals and two opposed.

You may also recall that during the comment period State Representative Dan Flynn filed a request with the Attorney General's office for an opinion as to whether the Commission had the authority to adopt rules authorizing historical racing. On

1 August 12th I filed a brief with the Attorney General's office defending the Commission's authority to adopt 2 these rules and I provided a copy of that brief to 3 you. The Attorney General's decision is not due until 4 January 18th, 2015. My opinion has not changed. 5 think the rules are within your authority. 6 7 Also to speak this morning is Kevin Mullally of Gaming Laboratories International. 8 9 here to make a presentation on historical racing 10 terminals from the perspective of an independent third-party testing laboratory. 11 That concludes my presentation. 12 CHAIRMAN SCHMIDT: Any initial questions 13 of Mr. Fenner? 14 15 Okay. We have had a request for some 16 additional information. So, Mr. Mullally, thank you for visiting us this morning. Can you bring us up to 17 date? 18 MR. MULLALLY: Sure, Mr. Chairman. 19 Members of the Commission, thank you for 20 having me. 21 2.2 CHAIRMAN SCHMIDT: Just for clarity, you do not make these machines. You test them. 23 MR. MULLALLY: Correct. 24 Is that correct? 25 CHAIRMAN SCHMIDT:

You're an independent auditor as it were?

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MR. MULLALLY: Yes.

I'll give you just a brief sketch of my biographical background. I started work in public service in 1981 as a legislative assistant to the majority leader of the Missouri State Senate. In 1984 I became his chief of staff and did that until 1993 when the Governor of the State of Missouri asked me to go help start up the newly created Missouri Gaming Commission, where I became their first lawyer and deputy director and wrote all the initial rules setting up the regulatory structure for the gaming industry in Missouri. And then I served as the director of that agency from 2000 to 2006 when I left to come to GLI. So I've had a long history in public policy and public administration and over the last 21 years have focused that on the regulation of various types of gaming.

Gaming Laboratories International is the world's leading independent testing laboratory. We work for regulators, about 450 all told over the world, through 20 laboratory facilities around the globe. We work for regulators to independently test equipment to ensure that it meets the technical requirements under their laws and under the rules that they have promulgated.

We are scientists by a large part. About 85 percent of our staff consists of engineers specializing in hardware, software, communications. We have a large math department that consists of over 21 mathematicians worldwide, including four Ph.D.'s in math. So we understand the intricacies of technology and work directly for regulators around the world.

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To us, technology is science. GLI has never taken a position on any legislative -- gaming legislative policy, whether it be in the pari-mutuel industry, the lottery industry, in the gaming industry, or otherwise. We test equipment to standards set by regulators. We don't set the standards ourselves.

GLI does not have a financial interest in the outcome of testing other than to ensure that our testing is accurate. We believe that accuracy is our paramount obligation; and if we weren't accurate, not very many people would hire us. The good news is that of all this type of work done in the world, GLI does about 85 percent of it.

Science is not emotional to us. We don't rely on how something looks but rather how it technically operates. So your staff has asked me to take a look at the rules that have been proposed, offer some commentary as to how that -- how it could be

properly regulated in Texas according to the vision
that you may have for it and how it may compare to some
other types of pari-mutuel activity.

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So if you look at pari-mutuel wagering in general, it requires that the wagers come from -- that the pools come from wagers. There is a framework that is based on horse racing so that that is -- that the outcome of the race is determinative of the outcome of the wagers. The structure is regulated by wagering rules that are available to patrons. And there are clear payouts and results with an appropriate paper trail that can be audited. And then there are a variety of rules governing fairness to the patrons.

So if you look at this -- your existing regulatory structure in the context of historical racing or what other jurisdictions have done, each jurisdiction has established its own rules for historical racing, the other jurisdictions that have this, those being Arkansas, Kentucky, Idaho, Wyoming. Oregon is in the process and, of course, it's on the ballot in Nebraska.

The way I read your rules, the Commission will evaluate the technology and propose terminals and wagers and will have the benefit of a testing lab report in order to make your decision as to whether to

approve each type of terminal and each type of wager allowed by the terminal.

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Because -- not one single state has identical terminals. The terminals in Wyoming are not the same as they are in Kentucky, nor are they the same in Arkansas. We've tested all of them. There are no two states that have identical terminals. Comparisons to racing terminals used in other jurisdictions may not be relevant based on the vision that you have for the technology that you will allow -- that may be allowed in Texas.

So if you look at the basics of what is going on with historical racing, it's really not much of a change from what you already have. There's a totalisator system with pari-mutuel pools. They're seeded on the first race day and thereafter funded only by wagers. The regulated pools are defined in ways to win and pool payout methods. The wager outcomes and payouts are calculated and accounted for by the totalisator just as they are with live racing. Self-service terminals provide an entertaining interaction for wager selection and outcome of the display.

So if you look at what you already allow in Texas, you have self-service wagering terminals

1 | where people can go up and place wagers on live races.

2 | The relatively minor modification necessary for

historic racing is you have the same type of

4 | self-service terminal with almost identical

5 | functionality. The terminal provides an entertaining

6 | interface to one or more of the wagering pools. The

7 | rules of wagering and wagering pools are displayed to

the patron just like they are on a self-service

9 terminal. The patron inserts cash or a voucher and

10 | then initiates a wager and the totalisator system

| selects one or more races from a historic racing

12 database for the wager.

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So rather than having the outcome of a live race of these things, you're just selecting a historic race, but all the other wagering operates exactly the same way and through the same totalisator system that you have now.

The selected race has identifiable information removed so that it doesn't allow patrons who are very familiar with a large number of races to have an unfair advantage over other patrons. But other race information is shown to the patron that allows them to handicap, use their handicapping skill to place their wager. Things such as past performance info, et cetera, is displayed to the patron.

The patron makes selections based on the rules of wagering for the wagered pool. The patron finalizes a selection, electronically sending the wager to the totalisator system just like when you finalize a wager in a self-service terminal. The totalisator then compares the patron's selections to the actual historic race results just as you compare a patron's selection of a live race to the outcome of a live race.

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The wager may be eligible for winnings in multiple pools according to the wagering rules.

Winnings are awarded paying part or all of the applicable pool if the wager wins.

The race results and any winnings are sent to the terminal. The terminal then displays the race. And the winnings, if any, are awarded to the patron. These winnings can be displayed in an entertaining manner as approved by the Commission. So if there's any music that is offensive to you, you can ban those from being allowed by the wagering terminal.

So the point here is you're really just taking a terminal that you have now and in order to allow a great -- the reason this has motivated other Racing Commissions to do this is that by using historic races, you can allow patrons to play -- to wager in a pari-mutuel fashion at a pace that they choose rather

1 than one dictated by the logistics and the practicalities of live racing. Otherwise, it works 2 exactly like a self-service terminal. 3 It's really that simple. It's not 4 particularly complicated technology, to be honest with 5 you. And we have been reviewing it for any number of 6 7 years now, about the past four or five years. I'd be happy to answer any questions that 8 9 you might have. 10 CHAIRMAN SCHMIDT: Do we have any questions for Mr. Mullally from any of the 11 Commissioners? 12 Actually I just had one. We've had all 13 our comments summarized by the Racing Commission; and 14 it was referred in one letter, possibly two, that a 15 16 vote in favor would be allowing Las Vegas style casino gambling if this were approved. How many historical 17 racing machines are there in Las Vegas? Do you have 18 any ability to know that? 19 MR. MULLALLY: Historical racing 2.0 machines? Zero. These are not slot machines. They're 21 2.2 not competitive against slot machines. If you have a historic racing machine in the vicinity of a slot 23 machine, it doesn't do well. They don't play well. 24

In anticipation -- I've heard this

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question before and I've heard the comparison before and the whole "looks like a duck". Frankly, to those who are experienced in the industry, they don't even really look like a slot machine. If you really know what happens with a slot machine, they don't look like one, but it certainly is not one.

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The first thing, slot machines produce an outcome based on a random number generator from software contained within the device. Historic racing terminals do not produce an outcome. They present an outcome of a race that was previously run as determined by the totalisator system that utilizes the outcome of the race to determine the result of the wagers.

So the terminal is essentially a dumb terminal. It doesn't really have any functionality other than money handling and some really basic accounting features. Everything continues to be handled by the totalisator system just like it is with a self-service terminal. Slot machines, there's tons of software contained right in the device that really determines the outcome of the game.

Secondly, slot machines pay fixed prize amounts based on pre-programmed values and probabilities. The house guarantees the award using house money. Thus the patron is playing against the

- 1 | house in a slot machine, creating what we call a
- 2 | house-banked game, whereas with a historic racing
- 3 | machine, all the machines are pari-mutuel. They're
- 4 using pari-mutuel pools. The players are playing
- 5 against -- the patrons are playing against each other.
- 6 And the wagers are pari-mutuel as opposed to
- 7 | house-banked.
- 8 Slot machines -- slot machine prizes are
- 9 based on fixed value prizes. The probability of a
- 10 given award will be the same from game to game. So if
- 11 | I'm playing a slot machine, the casino has priced --
- 12 put a price on that machine. There is a certain hold
- 13 percentage that the casino has mathematically
- 14 | guaranteed built into the math of that product. So
- 15 | it's got a price tag on it just like when you go into a
- 16 | store and buy it.
- 17 Historical racing terminals offer --
- 18 | winnings differ based on the amount of wagers allocated
- 19 to the pool at any given time, so it's all based on the
- 20 pari-mutuel pools as you are well accustomed to.
- 21 And then finally, slot machines produce
- 22 | an outcome based entirely on chance. You know, there's
- 23 | not really -- in slot machines, they don't use truly
- 24 random things because it's really hard to do and -- but
- 25 | it's beyond human comprehension. It's random enough to

1 be beyond human comprehension, whereas a historic racing terminal, the outcomes are based on the results 2 3 of the race and the patrons selecting the winning participants. 4 And then one other thing to be considered 5 is that GLI-11 is a standard that has been adopted 6 7 by -- it's the most widely adopted technical standard for slot machines around the world. It was introduced 8 in 1991 and we've issued nearly a million 9 certifications to the GLI-11 standard around the 10 globe. 11 No historical racing terminal on the 12 13 market and no historical racing terminal that would qualify under the rules before you today would meet the 14 GLI-11 standard. We know slot machines, and these are 15 not slot machines. 16 CHAIRMAN SCHMIDT: Thank you, sir. 17 Any other questions at all of 18 Mr. Mullally by the Commissioners? 19 Thank you, sir. Thank you for the 2.0 21 video. 2.2 Devon, do you have the cards as well? And if you don't mind, I'm just going to 23 digress just for one second. I apologize to the 24 Commissioners. Before progressing further on this 25

1 subject, I did want to take one minute of the Commission's time to thank Mr. Trout and to thank 2 Mr. Fenner and ask them also to thank individually each 3 member of the Commission that are working back at the 4 office for helping us perform a very thorough, 5 conscientious, and transparent evaluation of this 6 7 issue. I really would like a personal statement from each of you to those folks. 8

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Several horsemen's groups petitioned the Commission almost a year ago, really beginning in September and October of 2013, and they requested the Commission to consider authorizing the use of historical racing terminals to allow for pari-mutuel wagering on recorded races. I personally visited with several horsemen and I know other Commissioners who were also petitioned as well. So things really began a year ago.

The Commission staff was charged to evaluate this matter internally; and once a preliminary evaluation was completed, this matter was referred to the pari-mutuel advisory subcommittee in January.

Multiple additional evaluations were obtained. I believe the Commission staff and Commission attorney reviewed eight or nine different legal opinions. There were at least two or three subcommittee public meetings

prior to presentation of this matter to the Commission
in June. And since that time we've had two open
meetings regarding the issue of historical racing. And
as you know, we've had extensive public testimony. We
received over 13,000 written comments, each of which
are read, categorized, and provided back to the
Commissioners for review.

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Regardless of the outcome of whether this matter is approved, disapproved, or tabled, I'm just very appreciative and I know all the Commissioners are very appreciative of the efforts of the Commission staff in responding to our multiple, multiple questions for information and for assistance in organizing these meetings.

We run a real lean ship. We don't have extra personnel available when new matters occur. It simply requires people to work later, work harder, and work more efficiently. And I just wanted to thank you. I think this has been a very open process, a very transparent process, and a very fair process. Please relay that to the Commission staff for me. Okay? Thanks.

Okay. Now we're going to have a brief -- Mark, do you have a timer --

MR. FENNER: I do, sir.

1 CHAIRMAN SCHMIDT: -- so we can stay on time? 2 We'll begin with Mr. Rob Kohler. 3 Mr. Kohler? Welcome, sir. 4 MR. KOHLER: Good morning. 5 CHAIRMAN SCHMIDT: I'm not sure if you 6 7 were here when we originally started. We've had an extensive comment period, but we didn't want to close 8 9 anyone out, so we're going to try to limit our 10 remarks. MR. KOHLER: Great. Great. Appreciate 11 it. 12 My name is Rob Kohler. I'm here as a 13 consultant for the Christian Life Commission of the 14 15 Baptist General Convention of Texas. I wanted to 16 follow up with the gentleman that visited with you all right before. 17 You shouldn't be under the impression 18 that just because these historical racing machines 19 don't fit in that tight corner or that tight definition 2.0 of what a slot machine or what constitutes a slot 21 2.2 machine in this state that you're home free or that the device is home free. 23 We have a long history in this state of 24 folks failing at the Legislature of getting the needed 25

votes to amend the constitution. So what's happened is
they've come up with ways to try to introduce devices
that will function like a slot machine but technically
won't be a slot machine.

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We've seen that regarding lottery tickets. We've seen that regarding pull tab tickets which are instant forms of wagering in this state. And I just want to make sure that you understand that just because there is not a random number generator in that device does not mean that it's not and doesn't function like a slot machine.

In fact, I will tell you that the majority of the slot machines that you see truly in Las Vegas, across the country, the idea of a random number generator is really old. What these are are service-based wagering machines that there's not an element of chance. It's predetermined outcomes.

So I would encourage you to recognize in this decision-making process that just because it doesn't meet that technical definition of what a slot machine is, truly the slot machines that are operating in Las Vegas right now could operate in our state with the current existing laws. So I wanted to make sure you knew that.

There's been an AG opinion that's ruled

1 on video lottery terminals, which, you know, technically were the representation of outcome, and 2 also on instant pull tab tickets. 3 Yes? 4 MR. FENNER: Two minutes is the time 5 limit. 6 7 MR. KOHLER: Okay. Well, I just wanted to make sure that you weren't left with the impression 8 that just because it doesn't have a random number 9 10 generator in it that everything is hunky-dory. CHAIRMAN SCHMIDT: Any questions of 11 Mr. Kohler? 12 Thank you, sir. Thank you very much. 13 Next, Mr. Ken Carson, Valor Farm. 14 MR. CARSON: Good morning, 15 Commissioners. I spoke at the June meeting, so I'll 16 make my comments brief. 17 At that meeting I described that Valor 18 Farm was established in the early '90's and we did 19 really very well for the first 15 years or so. 2.0 last seven or eight years we've steadily declined in 21 2.2 any measure you look at, number of mares bred, mares bred to stallions, clients that board mares on the 23 farms, and so forth. 24 But I can tell you, the point I'd like to 25

1 make is just in this spring season, just the suggestion of this has made the phone ring. I mean, there's a 2 huge underlying amount of people out there that would 3 get back into horse racing if we had this. 4 Thank you very much. I'll answer any 5 questions. 6 7 CHAIRMAN SCHMIDT: Any questions of Mr. Carson? 8 9 Thank you, Mr. Carson. 10 MR. CARSON: Thank you. CHAIRMAN SCHMIDT: Jennifer Hughes, Alvin 11 Stock Contractors. 12 Ms. Hughes? Welcome. 13 MS. HUGHES: Thank you, Mr. Chairman and 14 15 Commission. My name is Jennifer Hughes. I'm here for Alvin E Stock Contractors. 16 Alvin E Stock Contractors is a small 17 business in Eagle Pass, Texas. It does utility 18 contracting. It has about -- it was started in 1960. 19 It's grown to about 20 employees. It does a 2.0 significant amount of work for the Kickapoo Traditional 21 Tribe of Texas. 2.2 The company understands that if these 23 proposed rules go through that they will be devastating 24 to the Kickapoo tribe, thus in turn they would have a 25

1 major impact on this Alvin E Stock Contractors' business. They have concerns that they would have to 2 lay off employees and even close its doors. Therefore, 3 Alvin E Stock Contractors is opposed to the proposed 4 rules. 5 Thank you. 6 CHAIRMAN SCHMIDT: Thank you, ma'am. 7 Any questions? 8 9 Thank you very much, ma'am. Appreciate 10 it. Charles Wright, Argyle, Texas? 11 12 MR. WRIGHT: I'll pass. CHAIRMAN SCHMIDT: Do you wish to 13 testify? 14 MR. WRIGHT: Everybody knows where I 15 16 stand. I'm for it. I appreciate your support and I'll pass on testifying. 17 CHAIRMAN SCHMIDT: Thank you, sir. 18 Joseph Webster of the Kickapoo 19 Traditional Tribe of Texas. 2.0 21 Mr. Webster? Welcome. 2.2 MR. WEBSTER: Thank you. And good My name is Joe Webster. I'm an attorney with 23 morning. Hobbs, Straus, Dean & Walker, again, on the behalf of 24 the Kickapoo Traditional Tribe of Texas which is a 25

Federally recognized Indian tribe with a reservation
near Eagle Pass, Texas. We appreciate the opportunity
do address the Commission.

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I've worked on gaming issues, gaming technology issues, for nearly 20 years for a number of clients, including Indian tribes and gaming companies. Since the 1990's, the tribe has attempted to negotiate a compact with the State of Texas to allow for slot machine gaming and slot machine broadly defined.

The response that the tribe has gotten all these years from the State is that all forms of slot machine gaming are prohibited by the State. So it's somewhat surprising in terms of the position being taken here about the authorization of so-called historic racing machines.

As a practical matter, the tribe is very concerned about the impact that the introduction of these games would have on the tribe's limited gaming operation on its reservation. Notwithstanding the comments that were made by the attorney from GLI, the fact that a game doesn't fit within their GLI-11 does not mean that it's not a slot machine or slot machine equivalent in terms of how the game plays.

In essence, historical racing machines are video slot machines that use data that's pulled

from tens of thousands of previously run races to generate outcomes to drive a video slot display.

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The introduction of this type of game at Retama Park would have a devastating impact on the tribe and its gaming facility since more than half of the patrons for the tribe come from the San Antonio area. This could force the tribe to lay off many of its 1100 employees, which include nearly 800 not Indians. It would also hurt many of the small businesses that are vendors to the tribe. This includes more than we could list here today, but a few --

MR. FENNER: Two minutes.

MR. WEBSTER: De la Garza -- might I have another 30 seconds?

CHAIRMAN SCHMIDT: Yes, or 45 seconds.

MR. WEBSTER: De la Garza, which provides produce to the tribe; Sarita, which provides tortillas; and Tex-Mex AC. These are small businesses, all have fewer than 20 employees, less than a million dollars a year of business, and derive a significant portion of their revenue from their dealings with the tribe. If the tribe is forced to shut down its gaming operation or dramatically curtail it, these businesses in some cases will be forced to close.

1	So again, the tribe is very concerned
2	about this proposal. The tribe will submit written
3	comments setting forth its legal position in terms of
4	why these games exceed the authority of the
5	Commission.
6	Again, we appreciate the opportunity to
7	testify today and I'd be happy to answer any
8	questions.
9	COMMISSIONER ABER: I have a question.
10	How many slot machines do you have?
11	MR. WEBSTER: The tribe does not have
12	slot machines. The tribe offers Class 2 electronic
13	bingo games which are authorized under Federal law.
14	COMMISSIONER ABER: How about the taxes
15	you pay the State of Texas?
16	MR. WEBSTER: The tribe has offered over
17	the years to enter into a compact that would provide
18	revenue sharing to the State. However, the State has
19	been unwilling to negotiate an agreement with the
20	tribe. So the tribe does pay the Federal Government,
21	the National Indian Gaming Commission, an assessment.
22	COMMISSIONER ABER: So your main concern
23	is the competition?
24	MR. WEBSTER: Well, from the tribe's
25	perspective, the revenue that it generates is used to

1 provide health care, law enforcement, housing, all of the programs for its members. It has over 800 2 members. This is the economic engine for the tribe as 3 well as for Maverick County, where they are a major 4 economic impact down there. 5 CHAIRMAN SCHMIDT: Thank you, sir. Thank 6 you very much. 7 Thank you very much. MR. WEBSTER: 8 CHAIRMAN SCHMIDT: Dr. Neff from 9 10 Bandera? Mr. Chairman, Commissioners, I MR. NEFF: 11 have a statement I'd like to read. I'm Bryan Neff, a 12 veterinarian from Bandera. My license number is 85 and 13 I've been here since the days of G. Rollie White 14 I've seen it come and go. I've seen several 15 State veterinarians, Commissioners, over the years 16 come. 17 What I'd like to say to you today is you 18 19 have the opportunity today to pass a rule that would help level the playing field with the surrounding 2.0 states by enhancing the purse structure at these Texas 21 2.2 racetracks. The Texas horse industry depends heavily on horse racing. The trickle-down effect has a huge 23 impact on the breeding industry, the barrel racing, 24 roping, trail riding, breed registries, and various 25

1 components of the agriculture industry. The beneficial effect of this rule will 2 be felt around the entire state, not at just some small 3 localities as indicated before. This rule, if passed, 4 would not only -- would only add to the already legal 5 pari-mutuel-based gaming opportunity that exists at 6 7 existing racetracks. It would not expand gaming to any new locations. 8 If you have any questions, I'd entertain 9 10 them. CHAIRMAN SCHMIDT: Any questions of 11 Dr. Neff? 12 Thank you, sir. Thanks for coming down. 13 Stephen -- I'm sorry. 14 MS. BIJANSKY: Fenoglio. 15 16 CHAIRMAN SCHMIDT: Fenoglio. Thank you. I'm sorry, sir. 17 MR. FENOGLIO: Yes. For the record, my 18 name is Stephen Fenoglio. Thank you. There's been 19 discussion -- and I represent charitable bingo 2.0 operators across the state, over 300. 21 There's been some discussion about 2.2 whether this rule would have an impact, adverse impact, 23 on bingo. We know for certain it will. And we know 24 for certain it will based on what's happened in real 25

In El Paso, Texas, after the Tiqua Indian tribe 1 life. opened up a casino with over a thousand machines, 2 charitable bingo in El Paso dropped by over 60 percent, 3 the number of charities in the business, the number 4 of -- the revenue they received, their employees, 60 5 percent in a very, very short period of time. 6 Missouri. Missouri instituted casino 7 gambling, riverboat. Bingo dropped over a period of 8 just a few years by over half. They're out of -- those 9 charities are out of business. They're never coming 10 back. State revenue was down by over half. The number 11 of locations that conducted bingo, over half 12 13 reduction. The number of employees reduced by over half. 14 We know if this happens in Austin, Texas, 15 and there is a racing location that's licensed -- and 16 you heard earlier another one may come in Creedmoor, 17 outside of Austin -- 3,000, 5,000 machines, charities 18 that provide services to senior citizens, to 19 developmentally disabled, to veterans, they're gone. 2.0 So that's why we're opposed to it. 21 2.2 Thank you. I'd be happy to answer any questions. 23 I would like to ask a COMMISSIONER ABER: 24 How do you delineate that from Sunland Park 25 question.

1	that's always been there?
2	MR. FENOGLIO: How do I
3	COMMISSIONER ABER: Sunland Park competes
4	with you all all the time.
5	MR. FENOGLIO: Sunland Park?
6	COMMISSIONER ABER: Yeah.
7	MR. FENOGLIO: In El Paso? Oh, the
8	casino in New Mexico.
9	COMMISSIONER ABER: They can build a
10	bigger facility any time they want to.
11	MR. FENOGLIO: You're talking about the
12	New Mexico location.
13	COMMISSIONER ABER: Right.
14	MR. FENOGLIO: The numbers I gave you
15	happened in El Paso, Texas, before Sunland Park was up
16	and running with their casino machines, their slot
17	machines.
18	COMMISSIONER ABER: How many years has
19	Sunland been running?
20	MR. FENOGLIO: I don't have that
21	information. But when they got the casino machines is
22	when it a racetrack bingo can compete against a
23	racetrack in Dallas, Austin, San Antonio, Houston, dog
24	tracks.
25	COMMISSIONER ABER: What I'm saying is

1 you've got competition there and in El Paso, too. in New Mexico. They're competing with you and they can 2 build on any time they want to. 3 MR. FENOGLIO: That's true. But when you 4 look at -- the observation was made, these won't affect 5 charitable bingo. Au contraire. You put 3,000 of 6 7 these style machines in San Antonio, Texas, and the North Rotary Club of San Antonio that gets about 30 to 8 50 thousand a year for its rotary club missions, that's 9 gone. They're not there anymore. 10 VICE-CHAIRMAN EDERER: Bingo generates a 11 lot of income, doesn't it? 12 MR. FENOGLIO: It generates about 27 and 13 a half million for the State of Texas over and above 14 what it costs to regulate it. 15 16 VICE-CHAIRMAN EDERER: How much do you make off it? 17 MR. FENOGLIO: How much do I make? 18 19 VICE-CHAIRMAN EDERER: Yes, your group. MR. FENOGLIO: Texas Charity Advocates? 20 VICE-CHAIRMAN EDERER: Yes. 21 2.2 MR. FENOGLIO: I don't have that number in front of me. Several million. 23 VICE-CHAIRMAN EDERER: Several million, 24 25 yes.

1 In El Paso, when the Tiquas were there, that was a long time ago. The Tiguas were only there 2 for a short period of time and then they went out of 3 The bingo continued to flourish. 4 flourished for -- it is still very much flourishing. 5 But at the same time, right now to this day, there is a 6 7 huge casino sitting in Sunland Park. However, bingo is still flourishing. 8 9 MR. FENOGLIO: It's not what it was 10 before, and the Tiguas are still operating hundreds of slot style machines today. 11 VICE-CHAIRMAN EDERER: And you're still 12 13 flourishing, though. MR. FENOGLIO: Flourishing? Half? 14 You 15 consider half your -- cutting your revenue 16 flourishing? I don't. VICE-CHAIRMAN EDERER: The bottom line is 17 that you are afraid of the competition. Is that 18 19 correct? MR. FENOGLIO: We don't have a tool to 20 compete with. We know for a fact there will be halls 21 2.2 that will be closed, just as in El Paso, just as in Missouri. Kingsville, Texas, when they had open 23 eight-liner style gaming, the number of charities that 24 were conducting bingo in Kingsville, Texas, and Corpus 25

1 to the north were cut in half because the State would not regulate the illegal cash-paying eight-liner game 2 rooms. 3 So are we scared of competition? 4 When the competition has an automatic weapon and we're 5 still using a bow and arrow, you bet. 6 7 VICE-CHAIRMAN EDERER: Didn't you just try to get yourself a new weapon and that didn't pass? 8 9 MR. FENOGLIO: I'm sorry. Are you 10 talking about in the legislative session? VICE-CHAIRMAN EDERER: Yes, the little 11 pull tabs. 12 MR. FENOGLIO: I don't believe we 13 proposed that in the last legislative session. We have 14 15 proposed pull tabs, yes. And Mr. Kohler opposed it. 16 VICE-CHAIRMAN EDERER: Thank you. MR. FENOGLIO: Thank you. 17 CHAIRMAN SCHMIDT: Thank you, sir. 18 We have a little more time. Mr. Boyce 19 from Flower Mound? 2.0 MR. BOYCE: Commissioners, my name is Tim 21 2.2 I'm from Flower Mound, Texas. I am director of sales for Fasig-Tipton. We conduct the Thoroughbred 23 auctions here in Texas and have for a number of years. 24 We've been in Lone Star Park with our office for --25

1 | since '97 when I got here.

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I've always thought that the sales can mirror the racing around it. And if that's the case, looking in the mirror, I can tell you it's not doing well. Back in 2008, less than 10 years ago, we were the best in the southwest. We had the biggest sale. The other sales in the states around us were collectively not even maybe three quarters of what we were.

Now, as of last year, we were outhandled by two other sales. And the reason being is that Texas-breds, which used to be twice the value of a Louisiana-bred, last year fell to being half of what a Louisiana-bred is worth, average, at the sale. The Louisiana-breds have gone up, of course, and Texas-breds, unfortunately, have headed downwards. And that's ebbing downwards with a drastic decrease in product.

So with your supply and demand, you would expect, as the horse business experienced in 2010, the averages actually went up because there was less horses. But we have less Texas-breds and they're still selling for less.

Now, when you all made the announcement and we were going to have it on the agenda in August,

we had originally combined our yearling sale -- to create a critical mass, we put it together with a mixed sale because we were losing critical mass to have a viable sale. And it was well received by Lone Star and we were going to have our sale on October 13th and we were limited to a number of stalls because of the race meet going on at the time. But what's happened was when we -- when everyone thought we were going to have the historical racing, I was overbooked. I had more horses than I could have stalls, which I've never had that experience before. It was a good experience.

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CHAIRMAN SCHMIDT: 30 more seconds.

MR. BOYCE: But now I had 80 horses pull out when the announcement -- when it was taken off the agenda. So it's that dramatic, I think, how it will affect horse racing, if it is as dramatic as it has affected the sales.

And I was called by one particular person to let -- he wanted me to convey this. Tom Durant, who has been the leading owner in Lone Star for many years, who probably has won it more than anyone else, he is getting out of Texas racing. His plans are now to get out of Texas racing. And he wanted me to present that just because it had to be said.

Thank you.

1 CHAIRMAN SCHMIDT: Any questions of Mr. Boyce? 2 Sir, just -- you used to have two sales, 3 correct? Are you down to one now? 4 MR. BOYCE: We used to have three and now 5 we have two. We had to combine the mixed sale and the 6 7 yearling sale. Now, the yearling sale at one point, and the general sale, they were two days. Now we're 8 one brief afternoon. 9 10 CHAIRMAN SCHMIDT: Thank you, sir. Thank you very much for coming down here. 11 12 MR. BOYCE: Thank you. CHAIRMAN SCHMIDT: Anatole Barnstone? 13 MR. BARNSTONE: Good afternoon, 14 15 Commissioners. My name is Anatole Barnstone. 16 represent the Institute for Disability Access d/b/a ADAPT of Texas. We're a licensed bingo charity. 17 here to testify about the impact of the proposed rules 18 on bingo in general and ADAPT in particular. 19 ADAPT empowers disabled Texans to obtain 2.0 access to government facilities, housing, schools, and 21 2.2 transportation. We host bingo at Big Star Bingo in Austin, Texas. We earn about a hundred thousand 23 dollars a year in bingo revenue, and that constitutes 24 71 percent roughly of the total revenue that ADAPT 25

obtains. ADAPT testified in a recent Federal case that
I was a part of, VFW versus Texas Lottery Commission,
that it could not be nearly as effective as it is today
without that bingo revenue.

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The proposed rule would have a catastrophic impact on bingo revenue. Some recent examples -- and I'll refer to the chart now on page -- I believe it's eight. Bingo revenue peaked in Texas in 1991. It's stagnated or declined ever since then.

1991, as the Commission may be aware, is the year the State lottery was enacted. That's what I would refer to as the Commissioner called competition. That's competition.

Here's what happens in the bows and arrows versus machine gun situation that we talked about. In other states, in Louisiana, video poker was adopted in 1995. Pull tab revenue dropped from 200 million dollars to 80 million dollars in just a few short years. That's a 60 percent decline. In Washington State, they authorized tribal gaming in 1998 and bingo net receipts declined from 48 million to 12 million. And that's a 75 percent decline in revenue.

The industry has attempted to counter that by saying that in their research that in a particular county in Kentucky, bingo revenue actually

1 increased one percent in that county when these instant racing machines were adopted. 2 CHAIRMAN SCHMIDT: 30 more seconds. 3 MR. BARNSTONE: We just submit that the 4 one percent increase is not significant and the one 5 county is not really representative of the experience 6 7 of bingo in many other states, including in Kentucky where bingo revenue has dropped. 8 9 Charities that rely on bingo cannot 10 afford a 60 or 70 percent decline in revenue. Many of them, most of which are within 50 miles of licensed 11 racetracks, would go out of business. 12 In sum, Commissioners, instant racing 13 devices, historical racing, is not the sort of thing 14 that the Commission should be adopting in the absence 15 of legislative approval and, I would submit, in the 16 absence of a constitutional amendment. 17 Thank you for your time. 18 19 CHAIRMAN SCHMIDT: Thank you, sir. Any questions? 2.0 21 Okay. Thank you. 2.2 MR. BARNSTONE: Thank you, sir. CHAIRMAN SCHMIDT: Then one more, Robert 23 Francis from Dallas. 24 Mr. Francis? 25

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                  MR. FRANCIS: I have been a Thoroughbred
   breeder since the '80's. Eight years ago I sold my
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   farm in North Texas and have been breeding out of state
 3
   ever since. I think I represent a whole bunch of
 4
   people that would come back and bring that business to
5
   Texas if you pass historical racing. We hope you
 6
7
   will.
                  Thank you. Any questions?
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9
                  CHAIRMAN SCHMIDT: Where did you move
   your farm to, sir?
10
                  MR. FRANCIS:
                                Pardon?
11
12
                  CHAIRMAN SCHMIDT: Where did you move
   your farm to, sir?
13
                  MR. FRANCIS: I don't have a farm
14
   anymore, but I breed in Kentucky.
15
16
                  CHAIRMAN SCHMIDT: Any other questions?
                  Thank you, sir.
17
                  Okay. I'd like to ask the pari-mutuel
18
   advisory committee members, Vice-Chair Ederer,
19
   Dr. Martin, and Dr. Steen, if they have anything to
2.0
21
   add.
2.2
                  VICE-CHAIRMAN EDERER:
                                        Well, yes.
   committee did spend a considerable amount of time. We
23
   had a number of meetings. We have reviewed, I think,
24
25
    just about everything that has been submitted to us.
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We feel, as a committee, that we do have the authority as a Commission to vote in favor of the rule, to pass 2 the rule that would allow historical racing. 3

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We feel that as far as the footprint of gambling on Texas that that is -- that that would not The only people that will have the machines happen. are the active tracks. They will be controlled by the Commission. We believe that the impact on the community will be very positive. It will not have a negative effect. And we believe that the community definitely does support historic gambling.

And that is my report.

CHAIRMAN SCHMIDT: Thank you, sir.

Do you have anything to add, Dr. Martin?

I do. I think COMMISSIONER MARTIN:

everybody on the Commission has done their due diligence on this and listened to both sides of the stories and have been as transparent as we can be.

You know, I look out over the audience, and I have for the last five years on this Commission, and not at the racetracks necessarily, but at the horse And you heard Ken Carson, you heard Rob people. Francis, and these people, horsemen that have been in the horse business for 30, 40, 50 years, and want nothing more than to be able to be competitive with the

1 surrounding states. And looking at all of this, I think this 2 is one way that we can certainly try to get a little 3 bit on a fairer playing ground. 4 CHAIRMAN SCHMIDT: Thank you. 5 Commissioner Steen, do you have anything 6 7 to add? COMMISSIONER STEEN: I don't have much 8 more to add. I'll just say that I'm a fairly new 9 10 Commissioner and don't have all the background that the others did on the committee, but -- so with a new 11 perspective I looked at this. And we believe that we 12 have the authority to pass the rules and I personally 13 think it would be beneficial for the industry and for 14 15 the State. 16 CHAIRMAN SCHMIDT: Thank you. Commissioner Leon, you said you had a 17 comment? 18 I have a statement that 19 MS. LEON: Yes. I worked on here that I would like to prepare -- that 2.0 I've prepared. 21 2.2 As you know, Chairman, I serve on the Commission as an ex officio member because of my role 23 as chairman of the Public Safety Commission. 24 So I 25 believe that my responsibility on this Commission is to be a voice for law enforcement in general and a voice for DPS specifically.

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In considering the appropriateness of these rules, I've consulted with both law enforcement resources and legal resources at DPS. I'm going to vote against the adoption of the proposed rules on historic racing because we've concluded that the Racing Commission has no authority to expand gambling in Texas.

I know there's been a variety of legal opinions on this; but rather than picking among various legal opinions, we should allow the Attorney General an opportunity to provide an authoritative opinion before moving ahead, which I know that one Representative has asked for.

We believe that this type of gambling may be something that the Legislature could favor and will consider in the future, but I do not believe it is appropriate for this Commission to move forward in the face of numerous legislators asking us not to.

I understand that historic racing may represent an economic lifeline for the racing industry in Texas and I want you to know that the industry needs to survive and thrive and believe in that. But as a representative of law enforcement in Texas, I cannot

1 agree to an expansion of gambling unless it is clear that the Legislature has intended to allow that 2 3 expansion. Thank you. 4 CHAIRMAN SCHMIDT: Good statement. Thank 5 you, Commissioner Leon. 6 7 COMMISSIONER ABER: Could I make a comment on that? 8 9 CHAIRMAN SCHMIDT: Yes, sir. 10 COMMISSIONER ABER: We already have gambling in Texas. We have it at the Kickapoo in Eagle 11 Pass and we have it in the eight-liners everywhere. 12 13 And it's already here. And we have pari-mutuel. And I don't think there's any question that it's legal here 14 15 in Texas because it's pari-mutuel. And I think we have 16 the authority to do it and we should. CHAIRMAN SCHMIDT: Commissioner 17 O'Connell, did you want to make a statement now or when 18 we vote? 19 MS. O'CONNELL: Well, we just take note 20 that the vote that is being called for today is a vote 21 2.2 to allow the implementation of historic racing, but the Comptroller remains concerned about the threshold 23 question of the Commission's authority to vote on these 24 rules. 25

1	And while we appreciate the legal advice
2	that Mr. Fenner has given the Commission, we also
3	appreciate the legal briefs that have been submitted by
4	many, many parties that gave a lot of detailed
5	arguments that show that support the position that
6	the Commission does not have the authority to proceed
7	on proceed with making these rules.
8	So because of that, the Comptroller will
9	be abstaining on the vote to implement these rules
10	because the authority is not clear.
11	CHAIRMAN SCHMIDT: Does anyone has
12	everyone had their say? Any other questions of
13	Mr. Fenner?
14	Okay. I'll certainly entertain a motion
15	to adopt, not adopt, or table the proposed amendments
16	and new rules as described in Sections V-B through V-Y,
17	including the modifications marked on pages 192 and
18	194.
19	COMMISSIONER MARTIN: I make a motion to
20	approve the rules.
21	VICE-CHAIRMAN EDERER: And I second it.
22	CHAIRMAN SCHMIDT: So there's a motion to
23	adopt the proposed amendments, V-B through V-Y, from
24	Dr. Martin and seconded from Vice-Chair Ederer.
25	Is anyone opposed to voting on all the

1	rules at one time?
2	Okay. I think, Ms. Welch, we ought to do
3	a roll call on this vote. Okay?
4	MS. WELCH: All right.
5	Chairman Robert Schmidt?
6	CHAIRMAN SCHMIDT: In favor of adoption.
7	In favor.
8	MS. WELCH: Chairman Robert Schmidt? I
9	am sorry.
10	CHAIRMAN SCHMIDT: I'll have three
11	votes.
12	MS. WELCH: Commissioner Ron Ederer?
13	VICE-CHAIRMAN EDERER: I'm in favor of
14	adoption.
15	MS. WELCH: Commissioner Gloria Hicks?
16	COMMISSIONER HICKS: In favor.
17	MS. WELCH: Commissioner Michael Martin?
18	COMMISSIONER MARTIN: In favor.
19	MS. WELCH: Commissioner Vicki Weinberg?
20	COMMISSIONER WEINBERG: In favor.
21	MS. WELCH: Commissioner Gary Aber?
22	COMMISSIONER ABER: In favor.
23	MS. WELCH: Commissioner John Steen?
24	COMMISSIONER STEEN: In favor.
25	MS. WELCH: Commissioner Ann O'Connell?

MS. O'CONNELL: 1 Abstain. MS. WELCH: Commissioner Cynthia Leon? 2 MS. LEON: 3 No. CHAIRMAN SCHMIDT: So I think the motion 4 carries seven, one, and one, so the rules have now been 5 adopted. 6 7 Moving on to the next item, proposal to amend Rule 319.364, Testing for Androgenic-Anabolic 8 Steroids. 9 10 Mr. Fenner, can you bring us up to date? MR. FENNER: Yes, sir. The proposed 11 change would remove the specific steroid threshold 12 13 levels from the rule and instead allow the executive director to set those levels under the broad authority 14 15 granted to him by Rule 319.3. This change would provide more flexibility to follow the guidance 16 provided by ARCI through its model rules and Uniform 17 Classification of Foreign Substances. 18 This rule was published in the Texas 19 Register on June 27th and the rules committee invited 2.0 21 discussion at its meeting on July 29. There were no 2.2 comments, and the committee authorized staff to bring the proposal to the full Commission for possible 23 adoption. 24 25 CHAIRMAN SCHMIDT: Devon, any public

1	comment at all?
2	MS. BIJANSKY: No.
3	CHAIRMAN SCHMIDT: Okay. This really
4	gives you the latitude to do what you need to do in a
5	changing environment. Is that right, Chuck,
6	Mr. Trout?
7	MR. TROUT: Yes, sir.
8	CHAIRMAN SCHMIDT: Okay. Commissioner
9	O'Connell, do you have anything to add from the rules
10	committee perspective?
11	MS. O'CONNELL: No, I don't.
12	CHAIRMAN SCHMIDT: Any further
13	discussion?
14	Okay. I'll certainly entertain a motion
15	to adopt the proposed amendment to Rule 319.364 as
16	published in the Texas Register.
17	Commissioner Weinberg, a motion, seconded
18	by Ms. Hicks.
19	All those in favor signify by saying
20	aye.
21	COMMISSIONERS: Aye.
22	CHAIRMAN SCHMIDT: Closing of rule
23	reviews. Mark, can you discuss that we're going to
24	close Chapters 313 and 315?
25	MR. FENNER: Yes, sir. The Government

1 Code requires that each State agency review all of its rules at least once every four years, and during the 2 review you have to assess whether the reasons for 3 adopting the rules continue to exist. 4 The Commission opened the review of 5 Chapters 313 and 315 in October of 2013, and on pages 6 7 207 through 212 of the packet is the table of contents of each chapter and the rules that have been modified 8 during the review are marked. 9 10 We've received no comments during this review period other than those that were made during 11 the amendments to those specific rules, so we would 12 13 recommend the readoption of the remaining rules in Chapters 313 and 315. 14 CHAIRMAN SCHMIDT: Okay. Is there any 15 public comment, Devon? 16 Okay. Any discussion? 17 I'll certainly entertain a motion to 18 readopt the remaining portions of Chapters 313 and 19 315. 2.0 Is there a motion? 21 2.2 COMMISSIONER MARTIN: Motion. Motion, Dr. Martin. CHAIRMAN SCHMIDT: 23 Second. COMMISSIONER STEEN: 24 Second, Commissioner 25 CHAIRMAN SCHMIDT:

1	Steen.
2	All those in favor signify by saying
3	aye.
4	COMMISSIONERS: Aye.
5	CHAIRMAN SCHMIDT: Anyone opposed?
6	Okay. We've readopted Chapters 313 and
7	315.
8	Opening of rule reviews, Chapters 307 and
9	323. Mark, can you bring us up to date on this?
10	MR. FENNER: Yes, sir. This is the same
11	process as what we just closed except this would be
12	opening up the review of Chapters 307 and 323. We last
13	completed the reviews of these chapters in June of
14	2011, so it's time to re-examine those rules.
15	CHAIRMAN SCHMIDT: Good. We've come full
16	circle now.
17	MR. FENNER: That's right.
18	CHAIRMAN SCHMIDT: Any public comment,
19	Ms. Bijansky? No?
20	Okay. Any discussion by the Commission?
21	I'll certainly entertain a motion to
22	publish Chapters 307 and 323 in the Texas Register for
23	rule review and request public comment.
24	A motion by Commissioner Steen, seconded
25	Dr. Martin?

1	COMMISSIONER MARTIN: Yes.
2	CHAIRMAN SCHMIDT: Great.
3	All those in favor signify by saying
4	aye.
5	COMMISSIONERS: Aye.
6	CHAIRMAN SCHMIDT: Anyone opposed?
7	Okay. There is no executive session.
8	I think we tentatively scheduled at
9	the request of some Commissioners, we're still
10	tentatively scheduled for the 13th of October for the
11	next meeting.
12	MR. FENNER: The 14th, I believe.
13	CHAIRMAN SCHMIDT: The 14th of October, a
14	Tuesday.
15	MS. LEON: Whatever that Tuesday is.
16	MR. FENNER: The 14th is a Tuesday.
17	CHAIRMAN SCHMIDT: We did have some
18	travel dates around then, so if you could just
19	double-check your schedule. And I would also ask you
20	to I had some Commissioners ask if we could consider
21	having a November meeting as opposed to the meeting
22	the week before Christmas is a little awkward.
23	And so let Mrs Mary Welch will just
24	send you a questionnaire. We'll just give you some
25	dates. There's no planned or unplanned reason other

1	than there's been some thought that maybe our meeting
2	the week before Christmas just isn't a good time. So
3	if there's some strong feelings about that, we can
4	change.
5	MR. FENNER: Mr. Chairman, before you
6	conclude the meeting, I did want to ask the
7	Commissioners we have the order on Ms. Crowson's
8	case that has to be signed by each member; so if we can
9	get your signatures before we leave today, that would
LO	really expedite things.
L1	CHAIRMAN SCHMIDT: Okay. So the time now
L2	is 12:24 and we're adjourned.
L3	(Proceedings concluded at 12:24 p.m.)
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1	STATE OF TEXAS)
2	COUNTY OF TRAVIS)
3	
4	I, SHERRI SANTMAN FISHER, a Certified Shorthand
5	Reporter in and for the State of Texas, do hereby
6	certify that the above-captioned matter came on for
7	hearing before the TEXAS RACING COMMISSION as
8	hereinbefore set out.
9	I FURTHER CERTIFY that the proceedings of said
10	hearing were reported by me, accurately reduced to
11	typewriting under my supervision and control and, after
12	being so reduced, were filed with the TEXAS RACING
13	COMMISSION.
14	GIVEN UNDER MY OFFICIAL HAND OF OFFICE at Austin,
15	Texas, this 4th day of September, 2014.
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18	
19	\wedge \bigcirc \bigcirc \bigcirc \bigcirc
20	De Do
21	SHERRI SANTMAN FISHER, Texas CSR 2336 Expiration Date: 12-31-15
22	Kennedy Reporting Service, Inc. Firm Registration No. 276
23	7800 North Mopac Expressway, Suite 120 Austin, Texas 78759
24	(512) 474-2233
25	